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Arkansas Student Discipline Report

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ARKANSAS EDUCATION REPORT
Volume 16, Issue 2

ARKANSAS STUDENT DISCIPLINE REPORT

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September 14, 2018

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Executive Summary

This report examines student discipline in the Arkansas public schools. Using de-identified student- and infraction-level data from 2007-08 to 2016-17 provided by the Arkansas Department of Education, our research identifies trends and a number of key student outcomes related to student discipline in the Arkansas public schools. While the data are only limited to what schools report, there are several meaningful findings from this work.

1. What are trends in reported student infractions and associated consequences?

- There has been an 87% increase in reported discipline infractions since 2012-13, with over 270,000 discipline referrals in 2016-17. We believe the increase in referrals likely reflects greater focus on reporting discipline infractions as opposed to an increase in misbehavior in Arkansas schools.
- Over 80% of discipline referrals are for insubordination, disorderly conduct, or “other” infractions.
- The majority of the increase in infraction referrals has been for “other” infractions. In 2016-17, additional reporting categories were included, but over a third of infractions remained identified only as “other.”
- Over 93% of discipline consequences are out-of-school suspension (OSS), in-school suspension (ISS), or “other” action. There has been a decline in reported reliance on OSS, ISS, and corporal punishment over time.
- The majority of the increase in consequences has been for “other” actions. In 2016-17, additional reporting categories were included, but about 19% of consequences remained identified only as “other.” While trends away from exclusionary discipline might indicate benefits for students, knowing more about what the “other” consequences are is important for understanding whether this represents a meaningful change for students.

2. Are schools complying with Act 1329, which bans the use of OSS as a consequence for truancy?

- The use of OSS for truancy declined from about 14% of all truancy cases in 2012-13 to about 7% of cases in 2016-17.
- In 2016-17, 76 schools reported at least five or more truancy infractions and reported using OSS in at least 10% of those cases. Many of these were concentrated in a few districts (e.g. 9 schools in the Little Rock School District and 8 schools in the Pulaski Country Special School District).

3. Are there racial or programmatic disproportionalities in school discipline?

- Disproportionalities by race, free- and reduced- price lunch eligibility, and special education status exist both in terms of the number of referrals for infractions of various types, as well as in the likelihood of receiving exclusionary discipline, conditional on referral for a particular type of infraction. For example, black students

receive 117.6 referrals per 100 students, relative to only about 37-40 for white students, Hispanic students, or students of other races. Then, conditional on being written up for any infraction, Black students receive OSS, expulsions, or referrals to ALE in about 25% of these cases, relative to only about 15% for students of other races.

4. Which types of schools are High-Exclusion schools?

- Certain types of schools in the state are more likely to administer lengthy exclusionary punishments: schools with greater proportions of black students, high schools, and middle schools (relative to elementary schools).
- There also appears to have been a decline in severity used, on average, between 2014-15 and 2016-17.

5. What is the relationship between student absenteeism and exclusionary discipline?

- There is a moderate correlation between student absenteeism and OSS days received, with the strongest correlations between grades 7 and 10.
- Students marked as chronically absent in those grades had about 0.5 to 0.64 more days of OSS on average, compared to those not chronically absent.
- This suggests that schools seeking to tackle absenteeism may consider discipline reforms as one possible solution.

6. What is the relationship educational attainment and exclusionary discipline?

- Exclusionary discipline in high school (and particularly ninth grade) is associated with lower likelihood of high school graduation and lower likelihood of enrolling in college conditional on a variety of student characteristics as well as baseline achievement in eighth grade.
- The magnitudes of these relationships decline after controlling for the behaviors (types of infractions) reported, although there is still a small relationship detected in some cases.

I. Introduction

This report was prepared by the Office for Education Policy for the Arkansas State Board of Education and the Arkansas Department of Education in response to Act 1329 of 2013 (State of Arkansas, 2013). The data used were de-identified student- and infraction-level information from 2007-08 to 2016-17 provided by the Arkansas Department of Education.

II. Student Discipline Trends over Time

Trends in behavioral infractions

Table 1 and Figure 1 present the frequency of various infraction types, over time. Beginning in 2016-17, some new reporting categories were included that previously were included in the general “other” category. These new categories include cellphones/electronic devices, stealing/theft, harassment/sexual harassment, public display of affection, terroristic threats, cyberbullying, and other. Note that, over time, the number of total “other” categories, including these new groups in 2016-17, increased. This does not necessarily mean that minor misbehaviors were on the rise, as it is possible some of the increase in trend could be due primarily to school districts increasing their reporting of these behaviors when they do occur.

In total, across all ten years, the most common types of infractions were disorderly conduct (28.7% of the total), insubordination (23.8%), and “other” infractions that do not fit into a state-level reporting category (28.1%). Importantly, these categories generally represent relatively minor, non-violent infractions. Further, disorderly conduct and insubordination are relatively subjective terms that could include a wide variety of behaviors. More objective infractions such as fighting (6.8%) and truancy (6.3%) are much rarer.

Trends in consequences used

Table 2 and Figure 2 present the frequency of various consequence types, over time. As with infractions, beginning in 2016-17, new reporting categories were reported that previously were included in the “other” consequences. These new types include detentions, warnings, bus suspensions, parent/guardian conferences, Saturday school, and other. In about 1.1% of all incidents, more than one consequence was listed for an infraction, so for the purposes of this report, the rates of each consequence type represent the most-severe/most-exclusionary type of consequence, but within each category there may have been some additional, more minor consequences attached as well. Across all ten years, the most common consequence types were in-school suspension (ISS), representing 37.3% of total consequences, “other” consequences (27.0%), and out-of-school suspensions (21.8%). Corporal punishment was used in about 12.6% of infractions. Referrals to ALE, expulsions, and no actions, are quite rare.

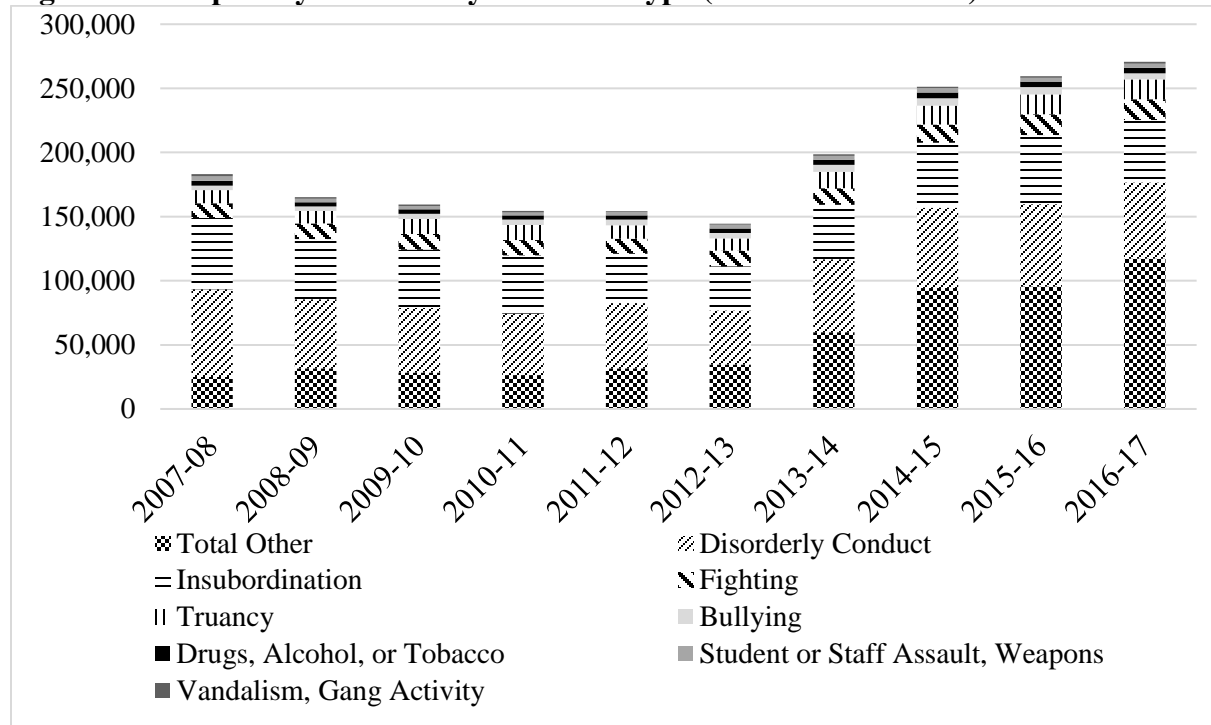
Over time, reports of “other” consequences grew substantially. In 2007-08, these consequences represented about 22% of all consequences, but this grew to about 43% by 2016-17. Over this same period, reliance on OSS decreased from about 23% to about 18%, ISS use has declined from 37% to 33%, and corporal punishment has declined from 16% to 6%.

Table 1: Frequency of infractions, by type (2007-08 to 2016-17)

| | 2007-08 | 2008-09 | 2009-10 | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | 2015-16 | 2016-17 | Total | % of Total |
|------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|------------------|--------------|
| Disorderly Con. | 68,210 | 53,969 | 50,266 | 48,132 | 50,854 | 42,124 | 57,072 | 62,674 | 64,072 | 59,417 | 556,790 | 28.7% |
| Insubordination | 55,735 | 46,735 | 45,588 | 45,174 | 38,387 | 34,435 | 42,474 | 50,479 | 53,869 | 48,569 | 461,445 | 23.8% |
| Fighting | 11,384 | 12,221 | 12,105 | 12,092 | 11,904 | 12,269 | 12,900 | 14,212 | 16,311 | 16,301 | 131,699 | 6.8% |
| Truancy | 10,357 | 9,853 | 11,697 | 11,626 | 10,370 | 9,349 | 12,758 | 14,808 | 15,435 | 15,534 | 121,787 | 6.3% |
| Bullying | 3,429 | 3,415 | 4,068 | 4,328 | 4,446 | 4,467 | 5,452 | 5,773 | 5,834 | 4,749 | 45,961 | 2.4% |
| Tobacco | 2,556 | 2,199 | 2,230 | 1,961 | 1,899 | 1,963 | 2,408 | 2,771 | 2,434 | 2,224 | 22,645 | 1.2% |
| Student Assault | 2,483 | 1,838 | 1,777 | 1,608 | 1,631 | 1,983 | 2,123 | 2,200 | 2,160 | 2,332 | 20,135 | 1.0% |
| Drugs | 905 | 920 | 968 | 920 | 1,117 | 1,193 | 1,203 | 1,383 | 1,327 | 1,391 | 11,327 | 0.6% |
| Vandalism | 1,355 | 945 | 824 | 893 | 677 | 730 | 1,075 | 1,076 | 1,051 | 1,173 | 9,799 | 0.5% |
| Knife | 370 | 388 | 412 | 369 | 388 | 436 | 503 | 478 | 476 | 527 | 4,347 | 0.2% |
| Staff Assault | 323 | 287 | 305 | 277 | 310 | 351 | 342 | 479 | 498 | 497 | 3,669 | 0.2% |
| Alcohol | 312 | 286 | 286 | 309 | 277 | 290 | 333 | 377 | 319 | 385 | 3,174 | 0.2% |
| Gangs | 400 | 357 | 332 | 175 | 107 | 127 | 102 | 108 | 170 | 130 | 2,008 | 0.1% |
| Explosives | 45 | 46 | 57 | 60 | 50 | 42 | 52 | 40 | 33 | 46 | 471 | 0.0% |
| Guns | 135 | 38 | 18 | 31 | 25 | 35 | 32 | 57 | 19 | 40 | 430 | 0.0% |
| Club | 20 | 21 | 21 | 49 | 45 | 42 | 53 | 57 | 38 | 30 | 376 | 0.0% |
| Total Other | 25,045 | 31,665 | 28,493 | 26,322 | 31,640 | 34,684 | 59,738 | 94,340 | 95,511 | 117,271 | 544,709 | 28.1% |
| Other | | | | | | | | | | 102,207 | 529,645 | |
| Cellphone/Electronics | | | | | | | | | | 10,137 | 10,137 | |
| Stealing/Theft | | | | | | | | | | 1,717 | 1,717 | |
| Harassment/Sexual Harassment | | | | | | | | | | 1,431 | 1,431 | |
| Public Display of Affection | | | | | | | | | | 850 | 850 | |
| Terroristic Threats | | | | | | | | | | 639 | 639 | |
| Cyberbullying | | | | | | | | | | 290 | 290 | |
| Total | 183,064 | 165,183 | 159,447 | 154,326 | 154,127 | 144,520 | 198,620 | 251,312 | 259,557 | 270,616 | 1,940,772 | |

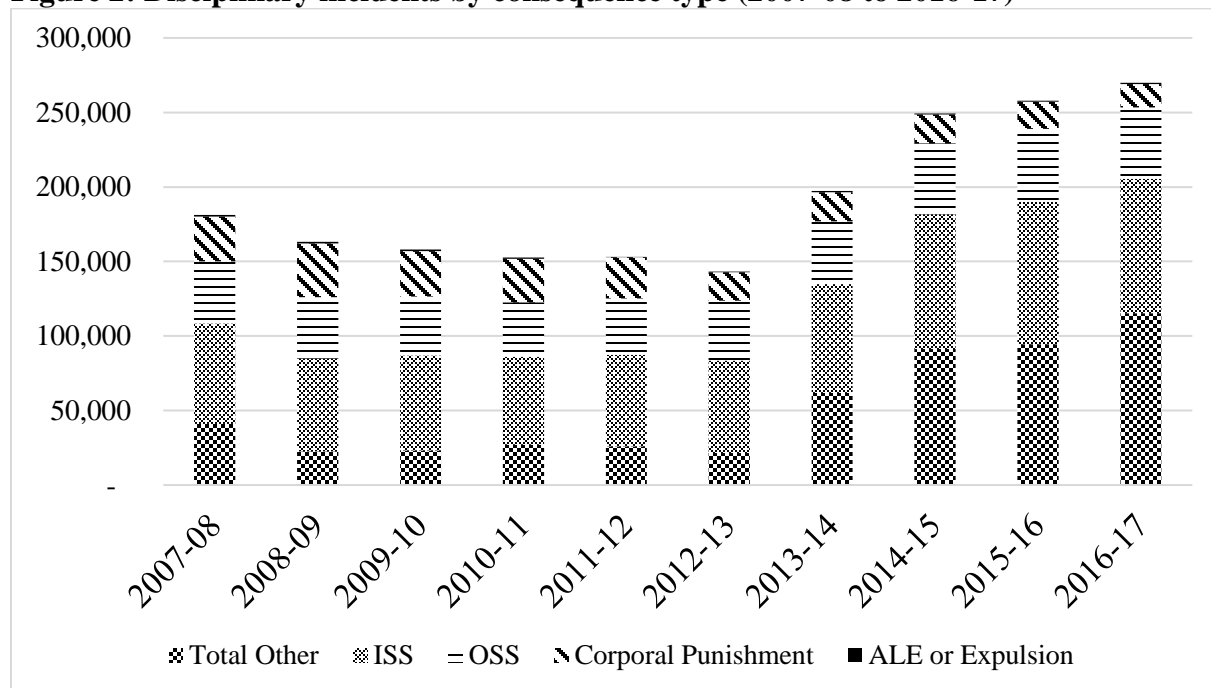
Note. Disorderly Con. = disorderly conduct. Beginning in 2016-17, a few of the largest "other" categories began being separately reported.

Figure 1: Disciplinary incidents by infraction type (2007-08 to 2016-17)



Note. Some infrequently reported infraction categories were grouped for ease of visibility and interpretation (e.g. drugs, alcohol, and tobacco were originally reported separately but grouped together, as were student assault, staff assault, and weapons, as well as vandalism and gang activity).

Figure 2: Disciplinary incidents by consequence type (2007-08 to 2016-17)



Note. “No action” (0.8% of the total) was not shown for ease of visibility and interpretation. ALE or expulsion are reported separately but grouped together for ease of visibility and interpretation.

Table 2: Frequency of consequences, by type (2007-08 to 2016-17)

| | 2007-08 | 2008-09 | 2009-10 | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | 2015-16 | 2016-17 | Total |
|----------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|--------------------------------|--------------------------------|
| Expulsion | 149 0.1% | 135 0.1% | 321 0.2% | 192 0.1% | 95 0.1% | 200 0.1% | 248 0.1% | 165 0.1% | 170 0.1% | 151 0.1% | 1,826 0.1% |
| ALE | 920 0.5% | 915 0.6% | 793 0.5% | 619 0.4% | 253 0.2% | 317 0.2% | 586 0.3% | 538 0.2% | 646 0.2% | 559 0.2% | 6,146 0.3% |
| OSS | 41,674 22.8% | 41,185 24.9% | 39,452 24.7% | 36,590 23.7% | 37,714 24.5% | 40,139 27.8% | 42,094 21.2% | 47,641 19.0% | 48,872 18.8% | 47,864 17.7% | 423,225 21.8% |
| ISS | 67,300 36.8% | 62,233 37.7% | 63,655 39.9% | 59,031 38.3% | 61,509 39.9% | 62,033 42.9% | 72,934 36.7% | 90,346 35.9% | 95,560 36.8% | 90,228 33.3% | 724,829 37.3% |
| Corporal Punishment | 30,097 16.4% | 36,246 21.9% | 30,537 19.2% | 29,132 18.9% | 27,611 17.9% | 19,013 13.2% | 19,534 9.8% | 19,274 7.7% | 18,157 7.0% | 15,806 5.8% | 245,407 12.6% |
| No Action | 1,881 1.0% | 1,909 1.2% | 1,397 0.9% | 1,682 1.1% | 969 0.6% | 1,256 0.9% | 1,339 0.7% | 2,035 0.8% | 1,585 0.6% | 797 0.3% | 14,850 0.8% |
| Total Other | 41,043 22.4% | 22,560 13.7% | 23,292 14.6% | 27,080 17.5% | 25,976 16.9% | 21,562 14.9% | 61,885 31.2% | 91,313 36.3% | 94,567 36.4% | 115,211 42.6% | 524,489 27.0% |
| Other | 41,043 | 22,560 | 23,292 | 27,080 | 25,976 | 21,562 | 61,885 | 91,313 | 94,567 | 51,862 | 461,140 |
| Detention | | | | | | | | | | 32,927 | 32,927 |
| Warning | | | | | | | | | | 15,096 | 15,096 |
| Bus Suspension | | | | | | | | | | 5,178 | 5,178 |
| Parent/Guardian Conference | | | | | | | | | | 2,795 | 2,795 |
| Saturday School | | | | | | | | | | 7,152 | 7,152 |
| Other Non-exclusionary | | | | | | | | | | 201 | 201 |
| Total | 183,064 | 165,183 | 159,447 | 154,326 | 154,127 | 144,520 | 198,620 | 251,312 | 259,557 | 270,616 | 1,940,772 |

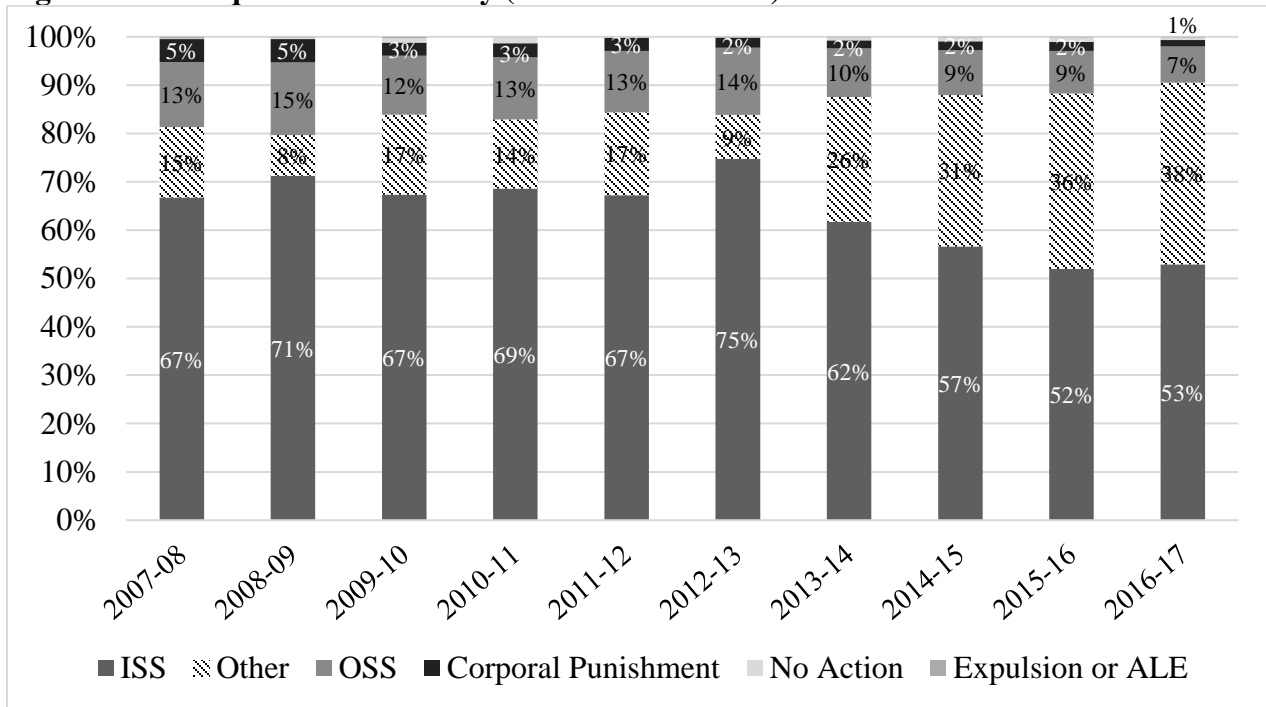
Note. About 1.1% of infractions resulted in more than one consequence type. The numbers reported indicate the most-exclusionary/severe consequence type. Thus, each category may include some incidents that resulted in the reported category plus some less exclusionary/severe consequences. For example, ALE includes 571 incidents for which OSS was also used, and 127 that included some non-exclusionary consequences. OSS included 12,750 infractions that also involved ISS or less exclusionary consequences. ISS included 6,944 infractions that included non-exclusionary consequences such as corporal punishment and other. Corporal punishment included 651 infractions with some "other" non-exclusionary consequences. The 201 "Other Non-exclusionary" are a combination of multiple categories within the "Total Other" category.

III. Legal Compliance with Act 1329 Ban on OSS for Truancy

In March 2013, the Arkansas state legislature passed Act 1329 (State of Arkansas, 2013), which among other things, banned the use of OSS as a consequence for truancy. This law did not explicitly mention the use of any other alternative solutions to respond to truancy, and did not explicitly ban the use of any other types of consequences including expulsions, referrals to ALE, or ISS. Truancy has represented about 6% of total reported infractions during the past ten years, with about 121,787 reported truancy cases over this period. As indicated in Table 1, while there was an average of about 10,500 infractions per year during the first six years, reports of truancy have increased somewhat in the last four years, to over 15,000 in each of the past two years. The rise in these reports does not necessarily mean that students are actually truant at higher rates than they used to be, as it could simply be a result of increased reporting over time.

To assess compliance with this new policy change, we report the share of truancy incidents that resulted in each type of consequence, over time. Figure 3 shows that the use of OSS as a consequence for truancy has not been eliminated, as Act 1329 intended. Use of OSS for truancy *has* declined, however, from about 14% of all truancy incidents in 2012-13 to about 7% in 2016-17. At the same time, reliance on “other” consequences as a response for truancy has greatly increased from about 9% in 2012-13 to about 38% in 2016-17. Although ISS for truancy was not banned by Act 1329, the use of ISS for truancy has also declined significantly after this policy change was passed from about 75% of cases in 2012-13 to about 53% in 2016-17. Thus, there appears to have been a shift towards not suspending students – either in or out of school – for truancy, yet the policy did not eliminate OSS use for truancy, as intended.

Figure 3: Consequences for truancy (2007-08 to 2016-17)



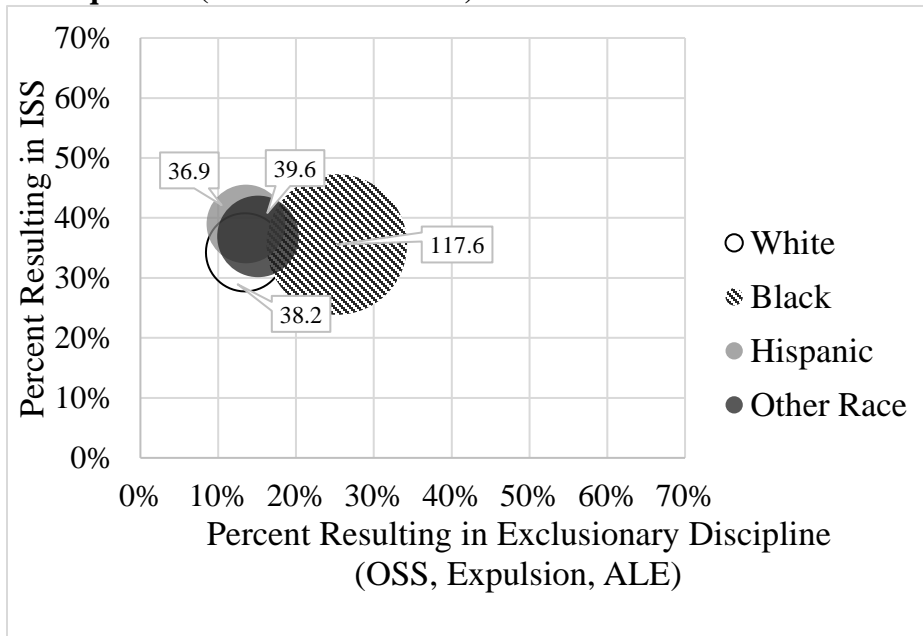
To test for school-level compliance with this policy change, we use the infraction-level data, with the associated consequences, to note which schools used OSS as a consequence for truancy in 2016-17. Specifically, we report the set of 76 schools that had five or more truancy infractions in 2016-17 and reported using OSS in 10% or more of those cases. By focusing on the schools that report at least at these levels, we limit the likelihood that we identify a school that only reported truancy or use of OSS in response as a fluke or reporting error. These 76 schools are listed in Appendix Table A. In addition, we denote, among this list of schools, whether they also used OSS as a consequence for truancy at least once in 2015-16. There were three districts with three or more schools using OSS for truancy in at least 10% of truancy incidents in 2016-17: Little Rock SD (9 schools), Pulaski County Special SD (8 schools), and Watson Chapel SD (3 schools). In addition, 12 schools, including the 9 in Little Rock SD, used OSS in response to truancy for 100% of 2016-17 truancy cases.

IV. Disproportionalities in Student Discipline

Racial disproportionalities in referrals and consequences

To illustrate the racial disparities in both referrals and consequences, we present a series of bubble charts for all infraction types, as well as the five most common infraction types (disorderly conduct, insubordination, other, fighting, and truancy). Each of these bubble charts is produced using the three most recent years of data (2014-15 to 2016-17), to represent the recent discipline climate in the state. Each of these bubble charts (Figures 4-9) displays racial disproportionalities in the number of infractions per 100 students in a group (indicated by the relative size of the bubbles), as well as in the types of consequences received as a result (indicated by the location of the center of the bubble on the vertical and horizontal axes).

Figure 4: Racial disparities in disciplinary referrals (all infractions) and associated consequences (2014-15 to 2016-17)



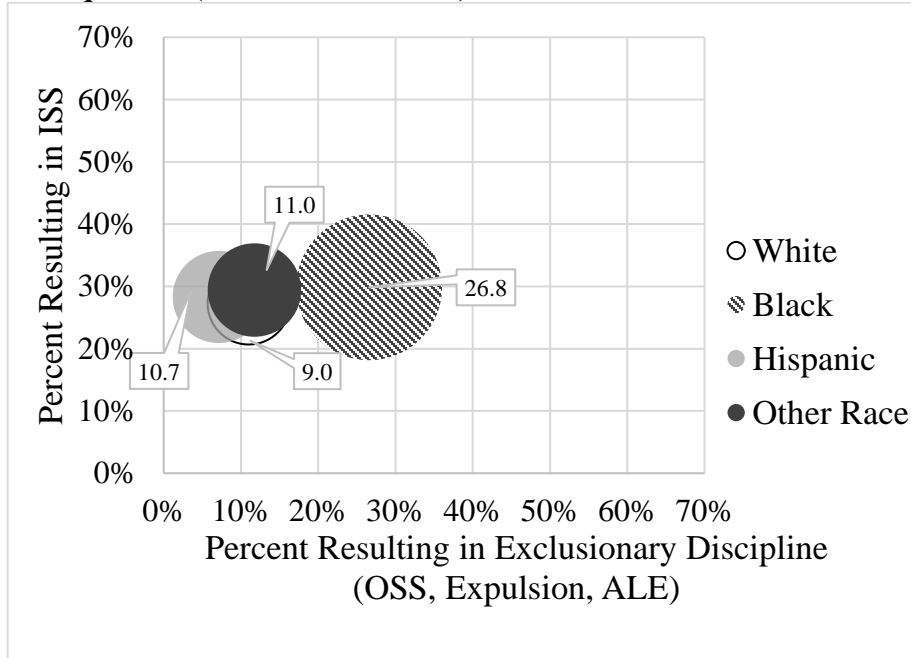
Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in racial subgroup.

Figure 4, for example, shows that black students receive about 117.6 infractions per 100 students, or an average of more than one infraction per student per year. This is quite high relative to all other racial groups in the state, who tend to receive about 37-40 referrals per 100 students. Not only are black students in the state much more likely to be referred for disciplinary infractions, they also are more likely to receive exclusionary discipline as a result. Approximately 25% of all infractions for black students result in exclusionary discipline, relative to only about 13.5% for White and Hispanic students, and about 15% for students of other races. Thus, black students in the state are overrepresented both in terms of referrals, and in terms of exclusionary discipline conditional on a referral.

Next, we discuss these same disparities for the most common types of infractions in the state. Figure 5 shows that black students receive 26.8 referrals for disorderly conduct, per 100 students, relative to only about 9.0 referrals per 100 white students. Thus, black students are about 3.0 times as likely as white students in the state to be referred for disorderly conduct. Then, conditional on being written up for this type of infraction, black students are also much more likely than all other racial groups to receive exclusionary discipline.

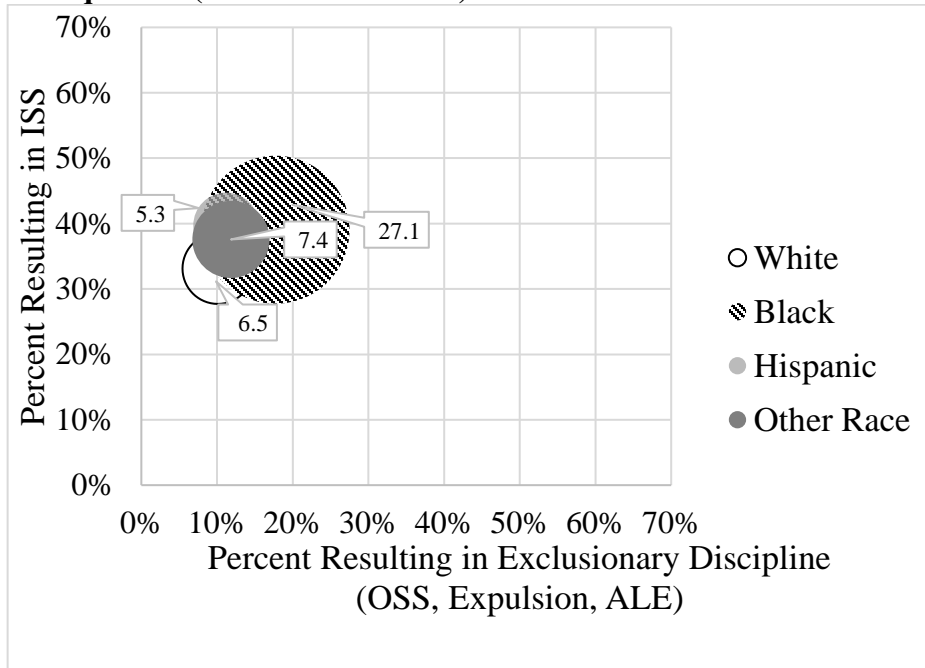
Similar patterns can be seen for the other frequent infraction types (insubordination, other, fighting, and truancy) where black students tend to be overrepresented in both referrals and exclusionary discipline conditional on referral. Only one infraction type, fighting, resulted in exclusionary discipline for another racial subgroup, Hispanic students, at similar rates that Black students experience (over 60% for both groups).

Figure 5: Racial disparities in disciplinary referrals (disorderly conduct) and associated consequences (2014-15 to 2016-17)



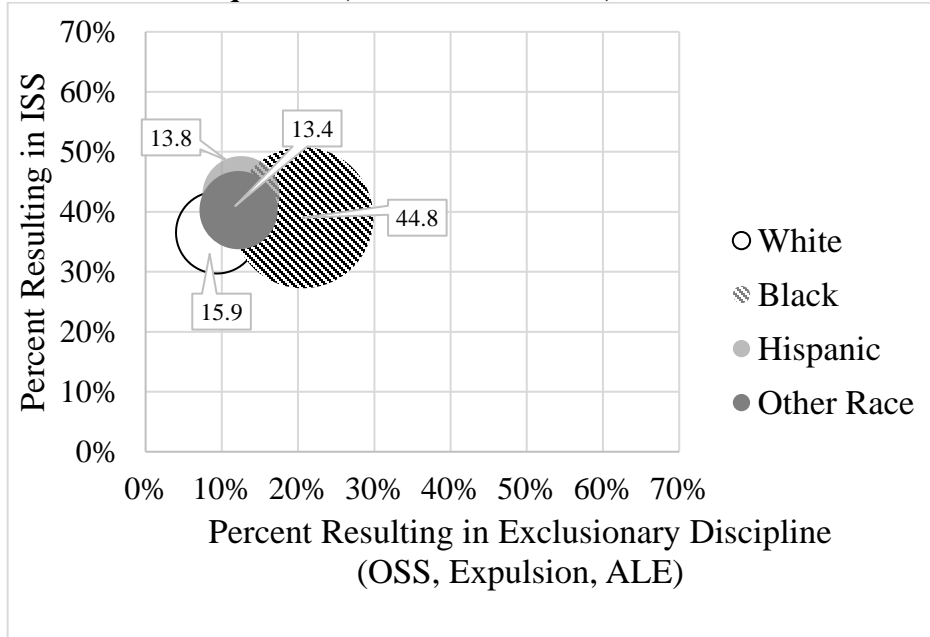
Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in racial subgroup.

Figure 6: Racial disparities in disciplinary referrals (insubordination) and associated consequences (2014-15 to 2016-17)



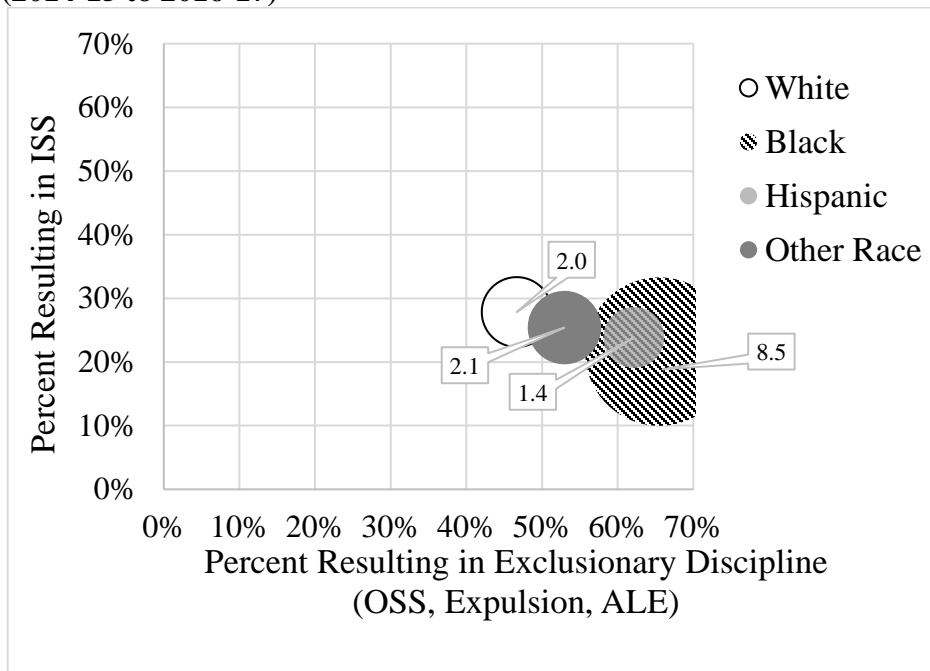
Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in racial subgroup.

Figure 7: Racial disparities in disciplinary referrals (“other” non-specified infractions) and associated consequences (2014-15 to 2016-17)



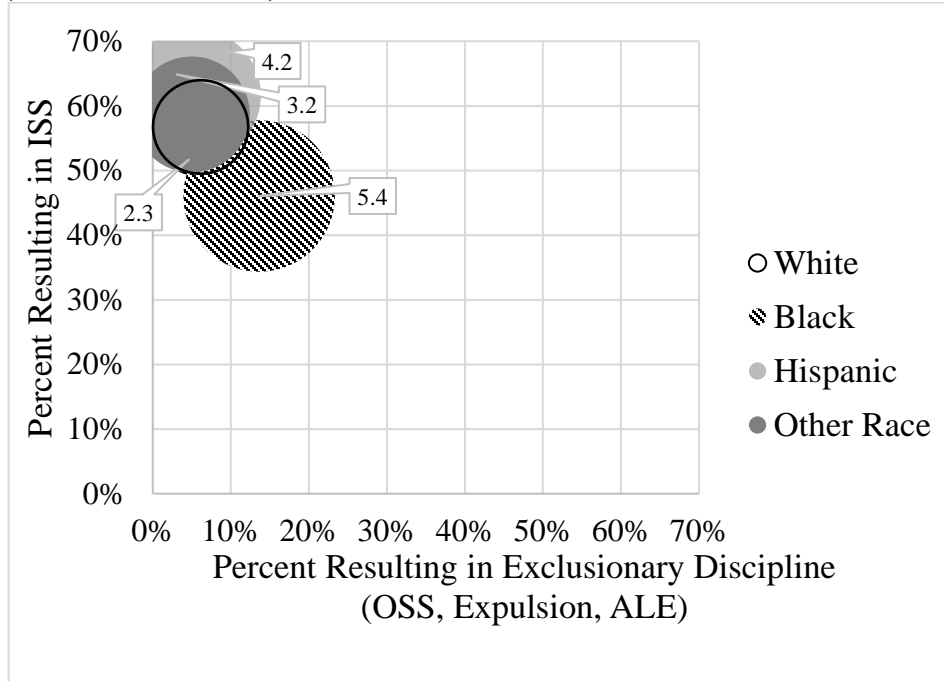
Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in racial subgroup.

Figure 8: Racial disparities in disciplinary referrals (fighting) and associated consequences (2014-15 to 2016-17)



Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in racial subgroup.

Figure 9: Racial disparities in disciplinary referrals (truancy) and associated consequences (2014-15 to 2016-17)



Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in racial subgroup.

Disproportionalities in referrals and consequences for low-income students and students with disabilities

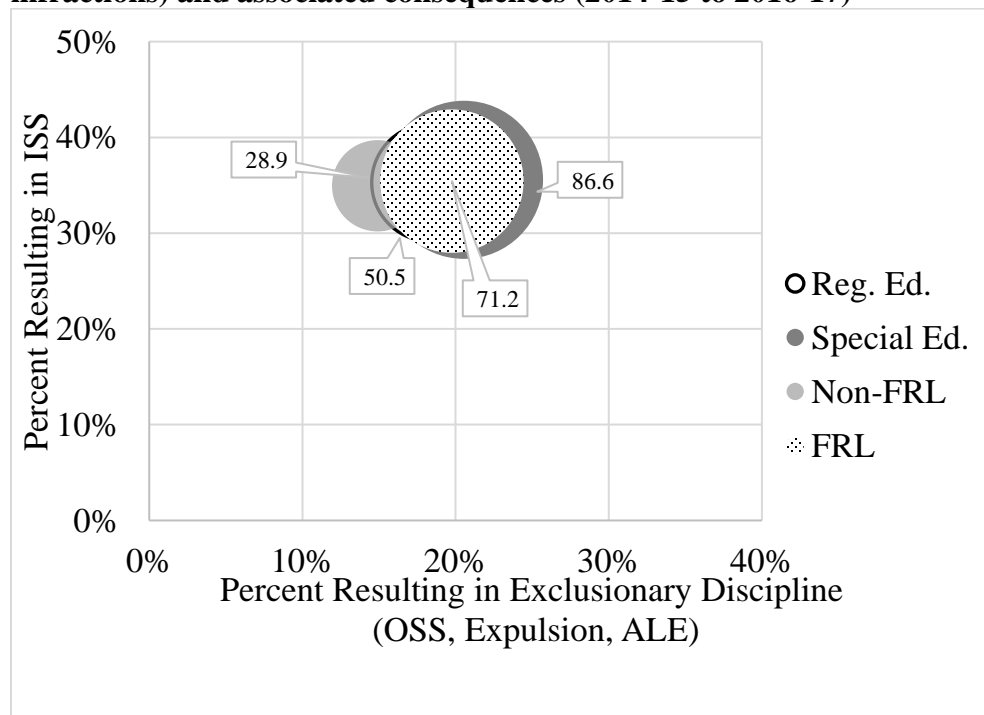
We also present similar figures showing the relative disparities in referrals and consequences for low-income students, as measured by free- and reduced-price lunch (FRL) eligibility, as well as for students with disabilities (SWDs). Figure 10 shows these figures for all infractions, and Figures 11-13 represent the disparities for each of the three most common infraction types (disorderly conduct, insubordination, and “other”).

Figure 10 shows that FRL students and students with disabilities are over-represented in referrals. FRL students receive about 71.2 discipline referrals per 100 students, relative to about 28.9 per 100 for their non-FRL peers in the state, indicating their referral rate is about 2.5 times

that of non-FRL students. Special education students receive about 86.6 referrals per 100 students, relative to only 50.5 for their regular education peers, a disparity of about 1.7 times. Similar disparities can be seen for each of the three most common types of infractions (disorderly conduct, insubordination, and other) in Figures 11-13. For all these types of consequences, FRL students and SWDs are more likely to be referred than their peers.

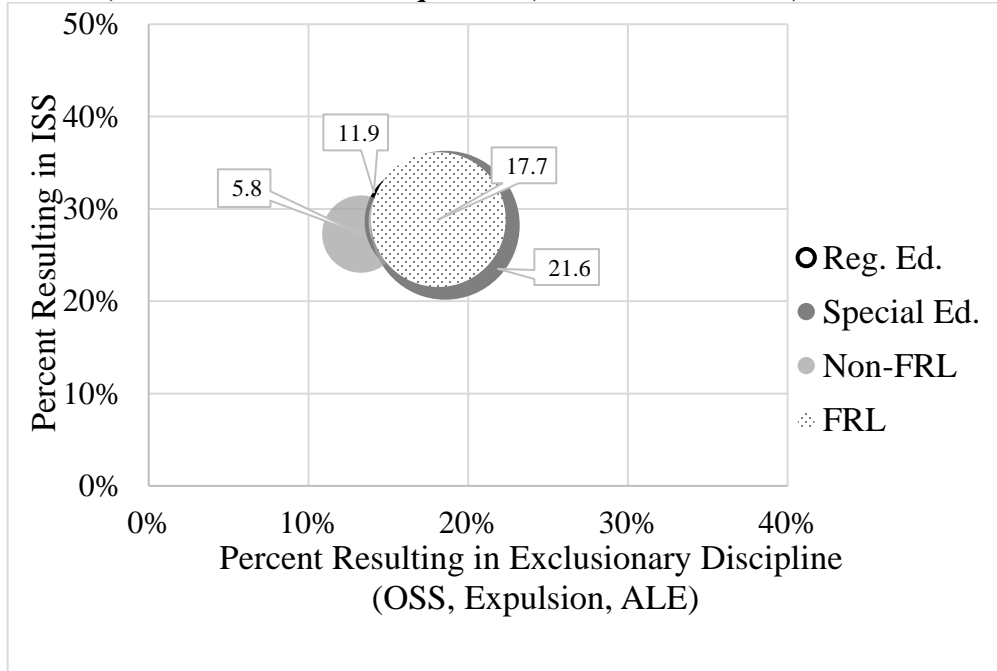
Interestingly, there are less obvious disparities in the types of discipline used when comparing between special education and regular education students. More disparities exist between FRL and non-FRL students. Non-FRL students are less likely to receive exclusionary discipline for these types of infractions than all other groups, on average.

Figure 10: Special education and income disparities in disciplinary referrals (total infractions) and associated consequences (2014-15 to 2016-17)



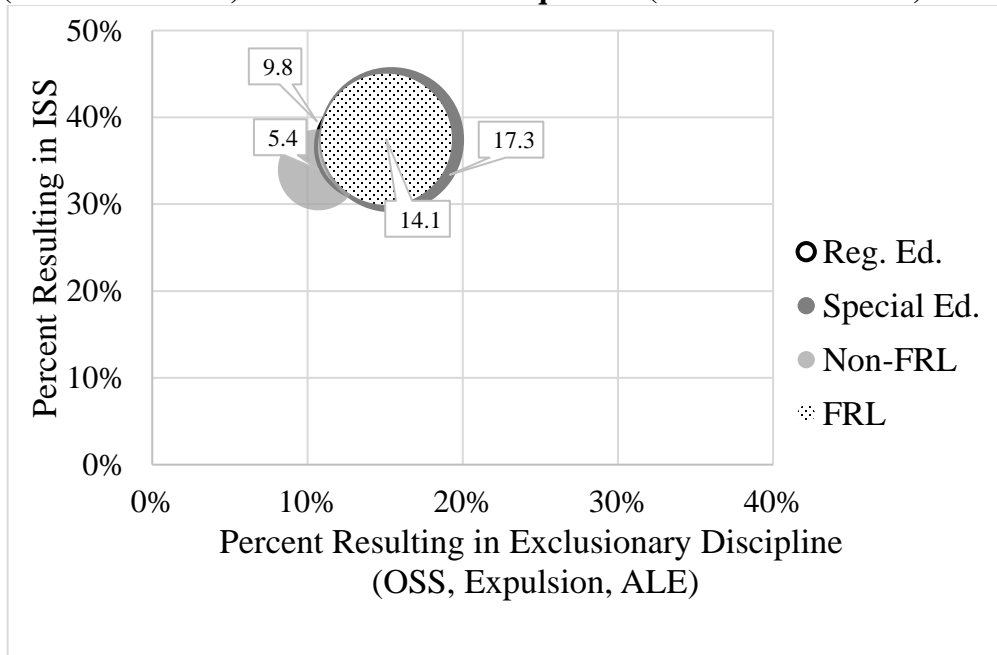
Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in each subgroup.

Figure 11: Special education and income disparities in disciplinary referrals (disorderly conduct) and associated consequences (2014-15 to 2016-17)



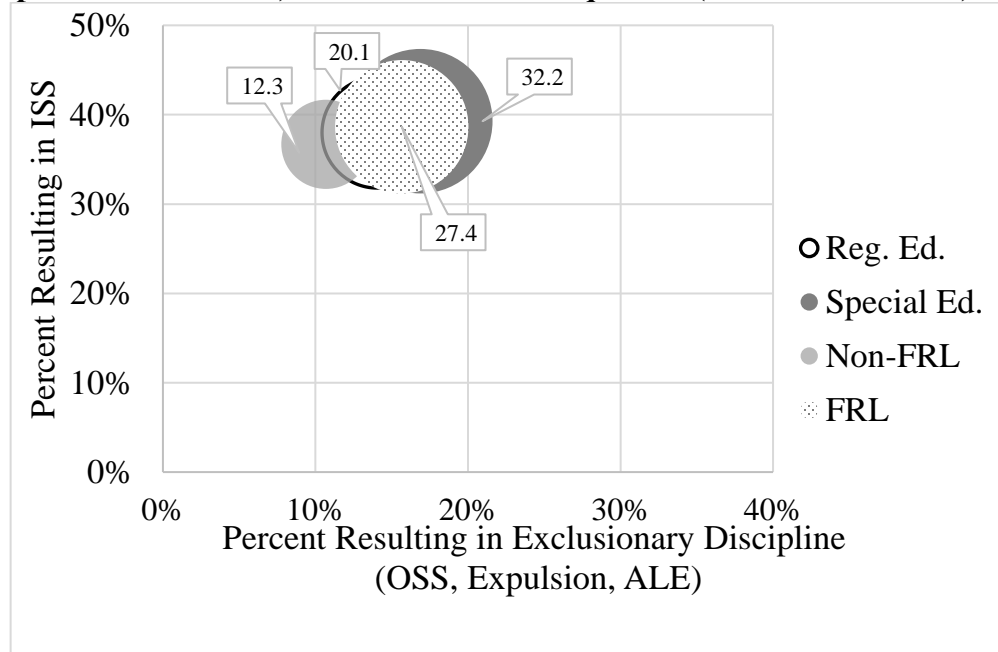
Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in each subgroup.

Figure 12: Special education and income disparities in disciplinary referrals (insubordination) and associated consequences (2014-15 to 2016-17)



Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in each subgroup.

Figure 13: Special education and income disparities in disciplinary referrals (“other” non-specified infractions) and associated consequences (2014-15 to 2016-17)



Note. Relative sizes of the bubbles (labelled) indicate the number of infractions per 100 students in each subgroup.

V. School Severity Index: Assessing Which Types of Schools are High-Exclusion Schools

The results mentioned so far indicate that exclusionary discipline is administered disproportionately to students of color, low-income students, and special education students, and that this type of discipline is related to a lower likelihood of high school graduation and college enrollment. Therefore, to identify what types of schools might be ideal for programmatic or policy interventions, we construct what we refer to as a “School Severity Index” (Anderson & Ritter, 2017). We use a two-stage residuals approach, focusing on the three most recent years of our data (2014-15 through 2016-17). Essentially, in the first stage, we predict the number of days of exclusionary discipline as a function of the types of factors that reasonably could predict the type or length of consequence received for a particular disciplinary incident. For example, the type of infraction, grade level, school year, and the number of total infractions for that student up

to that point in the school year are all factors that might reasonably affect a school leader's decision about how to respond. Then, we use this model to test which schools, on average, mete out longer or shorter punishments, relative to the state average. This creates a school-by-year level measure of the SSI, which we regress on school characteristics to assess what types of schools administer longer punishments. For more details on this approach, see Appendix B.

We conduct this two stage approach using three different definitions of “exclusionary consequences” to test the robustness of these results:

1. OSS and expulsions
2. OSS, expulsions, and referrals to ALE
3. OSS, expulsions, referrals to ALE, and ISS

In addition, we use two imputation methods to deal with incidents in which the days of the consequence was missing; we either impute the mean number of days or the modal number of days for that type of consequence. Thus, we present six different models in Table 3.

We regress each of these six SSI measures on school characteristics such as the log of school enrollment, demographic characteristics of students served, whether or not the school is an open enrollment charter, the grade level configuration of the school, and school-year fixed effects. The results, in Table 3, tell a relatively consistent story across all columns. All else equal, schools with more black students tend to administer longer consequences. Each 10 percentage point increase in share of black students is associated with approximately 0.012-0.0135 days longer punishments, per incident. Elementary schools use the shortest punishments (relative to other grade configurations), typically about 0.3-0.6 days shorter depending on the type of consequences included in the measure. Further, larger schools tend to administer shorter

punishments. One interesting point, which suggests that schools in the state are moving towards less exclusionary consequences over time, is that on average, schools administered shorter exclusionary punishments in the 2016-17 school year, relative to the 2014-15 school year.

Table 3: School Severity Index as a function of school characteristics (2014-15 to 2016-17)

| | (1) | (2) | (3) | (4) | (5) | (6) |
|--------------------------------------|--|---|---|--|---|---|
| | OSS, Expulsion (Mean Imputed) | OSS, ALE, Expulsion (Mean Imputed) | ISS, OSS, Expulsion (Mean Imputed) | OSS, Expulsion (Mode Imputed) | OSS, ALE, Expulsion (Mode Imputed) | ISS, OSS, Expulsion (Mode Imputed) |
| Log of School Enrollment | -0.040** (0.019) | -0.040** (0.019) | -0.040* (0.021) | -0.040** (0.019) | -0.040** (0.019) | -0.041** (0.020) |
| School % Special Ed. | -0.059 (0.110) | -0.042 (0.117) | -0.019 (0.164) | -0.059 (0.110) | -0.044 (0.116) | -0.020 (0.162) |
| School % LEP | 0.274 (0.271) | 0.281 (0.280) | 0.299 (0.290) | 0.273 (0.271) | 0.281 (0.277) | 0.301 (0.287) |
| School % FRL | -0.054 (0.061) | -0.054 (0.064) | -0.074 (0.071) | -0.054 (0.061) | -0.058 (0.063) | -0.077 (0.070) |
| School % Hispanic | -0.246 (0.238) | -0.253 (0.246) | -0.249 (0.254) | -0.245 (0.238) | -0.250 (0.243) | -0.248 (0.252) |
| School % Black | 0.120*** (0.042) | 0.129*** (0.043) | 0.135*** (0.048) | 0.119*** (0.042) | 0.127*** (0.043) | 0.133*** (0.047) |
| School % Other Minority | 0.250 (0.177) | 0.257 (0.182) | 0.155 (0.212) | 0.249 (0.177) | 0.252 (0.180) | 0.150 (0.210) |
| Open Enrollment Charter | 0.001 (0.067) | -0.002 (0.069) | -0.072 (0.075) | 0.001 (0.067) | -0.001 (0.068) | -0.070 (0.074) |
| Middle School | 0.301*** (0.018) | 0.310*** (0.019) | 0.615*** (0.021) | 0.301*** (0.018) | 0.307*** (0.018) | 0.613*** (0.021) |
| High School | 0.312*** (0.023) | 0.313*** (0.023) | 0.564*** (0.025) | 0.311*** (0.023) | 0.314*** (0.023) | 0.565*** (0.025) |
| Other or Missing Grade Configuration | 0.304*** (0.037) | 0.313*** (0.038) | 0.506*** (0.039) | 0.304*** (0.037) | 0.310*** (0.038) | 0.504*** (0.039) |
| 2015-16 Year | 0.001 (0.014) | 0.008 (0.014) | 0.007 (0.015) | 0.001 (0.014) | 0.004 (0.014) | 0.003 (0.014) |
| 2016-17 Year | -0.064*** (0.013) | -0.062*** (0.013) | -0.149*** (0.014) | -0.064*** (0.013) | -0.064*** (0.013) | -0.152*** (0.013) |
| Constant | 0.701*** (0.127) | 0.717*** (0.131) | 1.254*** (0.140) | 0.702*** (0.127) | 0.713*** (0.129) | 1.250*** (0.139) |
| Observations | 2,943 | 2,943 | 2,943 | 2,943 | 2,943 | 2,943 |
| Adjusted R-squared | 0.173 | 0.169 | 0.381 | 0.173 | 0.171 | 0.385 |

Note. Elementary schools are the reference group for school grade configurations (middle school, high school, and other/missing). 2014-15 school year is the reference group for year. Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

VI. Student Absenteeism and Student Discipline

Arkansas' Every Student Succeeds Act (ESSA) plan includes chronic absenteeism as an indicator of student engagement. The state defines a student as chronically absent if he or she misses at least 10% of school days enrolled. We use quarterly attendance data to calculate these measures at a student-by-year level. Note, the rates of chronic absenteeism and percent of days absent may differ from other numbers at the state, because we create these measures at a student level, combining, in some cases, observations from multiple schools. Students enrolled less than ten days are dropped.

In Table 4, we show, by grade level, the percent of students chronically absent, the average percent of days absent, the average number of OSS days, and the correlation between the percent of days absent and OSS days, focusing on the three most recent years (2014-15 to 2016-17). There is a clear correlation between student absenteeism and OSS days, particularly in grades 7-10 ($r = 0.40$ to 0.44), suggesting that schools interested in improving absenteeism might need to consider whether exclusionary discipline such as OSS is contributing to chronic absenteeism and whether there are alternative approaches that would reengage students in the learning environment.

Table 4: Student absenteeism and OSS days, by grade level (2014-15 to 2016-17)

| Grade Level | Pct. of students chronically absent | Avg. pct. of days absent | Avg. OSS days (mean imputed) | Correlation between pct. of days absent and OSS days |
|--------------------|--|---------------------------------|-------------------------------------|---|
| K | 15.4% | 5.9% | 0.78 | 0.23 |
| 1 | 12.4% | 5.3% | 0.86 | 0.25 |
| 2 | 10.8% | 5.0% | 0.94 | 0.29 |
| 3 | 10.1% | 4.9% | 0.98 | 0.30 |
| 4 | 10.4% | 4.9% | 1.10 | 0.31 |
| 5 | 10.3% | 4.8% | 1.32 | 0.28 |
| 6 | 11.1% | 4.9% | 1.77 | 0.38 |
| 7 | 11.9% | 5.0% | 2.03 | 0.44 |
| 8 | 14.0% | 5.4% | 2.18 | 0.43 |
| 9 | 15.4% | 5.7% | 2.43 | 0.43 |
| 10 | 16.9% | 6.0% | 2.00 | 0.40 |
| 11 | 18.9% | 6.5% | 1.72 | 0.32 |
| 12 | 19.7% | 6.8% | 1.33 | 0.25 |

To further demonstrate the relationship between OSS days and chronic absenteeism, Table 5 shows, by grade level, the number of days of OSS for two types of students: chronically absent and not chronically absent. In all grades, those marked as chronically absent have, on average, between 0.13 and 0.64 more days of OSS, with the largest differences in grades 7-10 (0.50 to 0.64 days).

Table 5: Student absenteeism and OSS days, by grade level (2014-15 to 2016-17)

| Grade Level | OSS Days (Mean Imputed) | | Diff. |
|--------------------|--|------------------------------------|--------------|
| | Not Chronically Absent Students | Chronically Absent Students | |
| K | 0.73 | 0.86 | 0.13 |
| 1 | 0.79 | 0.93 | 0.14 |
| 2 | 0.87 | 1.02 | 0.15 |
| 3 | 0.91 | 1.07 | 0.17 |
| 4 | 1.02 | 1.21 | 0.19 |
| 5 | 1.21 | 1.46 | 0.25 |
| 6 | 1.60 | 1.97 | 0.37 |
| 7 | 1.77 | 2.32 | 0.55 |
| 8 | 1.88 | 2.44 | 0.56 |
| 9 | 2.12 | 2.76 | 0.64 |
| 10 | 1.75 | 2.26 | 0.50 |
| 11 | 1.54 | 1.89 | 0.35 |
| 12 | 1.21 | 1.45 | 0.24 |

VII. Relationship Between Exclusionary Discipline and Educational Attainment (High School Graduation and College Enrollment)

To explore the relationships between exposure to exclusionary discipline and educational attainment, we predict multiple outcomes (on-time high school graduation and college enrollment). Specifically, we predict enrollment in any college (two or four year) within one year and within two years of expected high school graduation.

Predicting high school graduation

We predict high school graduation for six cohorts of students we can observe in 8th through 12th grade. These are the cohorts of eighth graders in 2007-08 through 2012-13. We predict on-time high school graduation as a function of the following variables:

- Math and reading achievement scores in 8th grade
- Student demographic characteristics: race, gender, FRL-status in 8th grade, special education status in 8th grade, and limited English proficiency (LEP) status in 8th grade
- Count of exclusionary discipline incidents from 9th grade through 12th grade (we also estimate some models that separate these out by year)
- Binary indicators for number of years observed in the Arkansas public school system between 9th grade and 12th grade (e.g. separate indicators for 1 year, 2 year, etc.)
- In some models, we include binary indicators for the counts of each of 17 infraction types between 9th grade and 12th grade (we also estimate some models that separate these out by year)

The results, in Table 6, indicate that each exclusionary discipline incident a student experiences between grades 9 and 12 is associated with an approximately 0.25 percentage point lower likelihood of graduating on time (columns 1 and 2). This estimate is quite small, but is essentially the relationship between the exclusionary discipline and the likelihood of graduation holding constant all other factors in the model. In columns 3 and 4, we test whether the timing of these consequences might matter, and the results suggest that exclusionary discipline in ninth grade has the strongest predictive power for failure to graduate from high school on time.

Table 6: On-time high school graduation as a function of exclusionary discipline, infractions, and student characteristics

| | Dep. Var. = Graduate High School On Time | | | |
|---|--|------------------------|------------------------|-----------------------|
| | (1) | (2) | (3) | (4) |
| Total Exclusion Count Grade 9-12 | -0.0024*** (0.0004) | -0.0026*** (0.0006) | | |
| Exclusion Count in Grade 9 | | | -0.0031*** (0.0011) | -0.0015 (0.0012) |
| Exclusion Count in Grade 10 | | | -0.0006 (0.0010) | -0.0009 (0.0013) |
| Exclusion Count in Grade 11 | | | -0.0015 (0.0005) | -0.0015 (0.0013) |
| Exclusion Count in Grade 12 | | | -0.0004 (0.0005) | -0.0010 (0.0014) |
| 8th Grade Math Z-Score | -0.0003 (0.0005) | -0.0003 (0.0005) | 0.0009*** (0.0003) | 0.0009*** (0.0003) |
| 8th Grade ELA Z-Score | 0.0019*** (0.0005) | 0.0019*** (0.0005) | 0.0007** (0.0004) | 0.0007** (0.0004) |
| Male | 0.0038*** (0.0006) | 0.0038*** (0.0006) | -0.0005 (0.0004) | -0.0005 (0.0004) |
| FRL | -0.0007 (0.0007) | -0.0007 (0.0007) | -0.0006 (0.0004) | -0.0005 (0.0004) |
| Special Education | -0.0056*** (0.0014) | -0.0055*** (0.0015) | -0.0003 (0.0009) | -0.0002 (0.0009) |
| Limited English Proficiency | 0.0007 (0.0018) | 0.0007 (0.0018) | 0.0008 (0.0011) | 0.0008 (0.0011) |
| Constant | 0.895*** (0.0440) | 0.895*** (0.0440) | 0.996*** (0.0004) | 0.996*** (0.0004) |
| Indicators for race/ethnicity | Y | Y | Y | Y |
| Indicators for num. of yrs. in each grade 9-12 | Y | Y | Y | Y |
| Num. of each infraction type in grades 9-12 | | Y | | |
| Num. of each infraction type in each grade 9-12 | | | | Y |
| Observations | 134,289 | 134,289 | 126,682 | 126,682 |
| Adjusted R-squared | 0.462 | 0.462 | 0.623 | 0.623 |

Note. Indicators for number of years in each grade are separate, by grade-level. Race/ethnicity indicators include black, Hispanic, Asian, Hawaiian/Pacific Islander, Native American/Native Alaskan, and two or more races, with white as the reference group. Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

Predicting college enrollment

We predict college enrollment within one year and within two years of high school graduation as a function of 8th-12th grade observable data. Students who did not graduate high school are excluded from the sample. We are able to observe eighth grade through two years post-high school for 4 cohorts of students (those who were eighth graders in 2007-08 through 2010-11). Students who were eighth graders in 2007-08 would be in their second year after high school in 2013-14, and those who were eighth graders in 2010-11 would be in their second year after high school in 2016-17 (the last year of our data).

We predict college enrollment as a function of the following variables:

- Math and reading achievement scores in 8th grade
- Student demographic characteristics: race, gender, FRL-status in 8th grade, special education status in 8th grade, and limited English proficiency (LEP) status in 8th grade
- Count of exclusionary discipline incidents from 9th grade through 12th grade (we also estimate some models that separate these out by year)
- Binary indicators for number of years observed in the Arkansas public school system between 9th grade and 12th grade (e.g. separate indicators for 1 year, 2 year, etc.)
- In some models, we include binary indicators for the counts of each of 17 infraction types between 9th grade and 12th grade (we also estimate some models that separate these out by year)

The results of these models, predicting college enrollment within one year and within two years are quite similar to each other (see Table 7). In column 1 of each set, there is a 3.2 – 3.3 percentage point decline in the likelihood of college enrollment for each incident of exclusionary

discipline. These percentage point declines should be compared to an overall one-year enrollment rate of 47.7% and an overall two-year enrollment rate of 50.3% observed in our data. However, in column 2, after controlling for the types of infractions that led to these exclusionary consequences, the magnitude of this relationship is only about one third the size. Even conditional on reported behavioral infractions, the likelihood of enrolling in college is about 1 percentage point lower for each exclusionary consequence. In columns 3 and 4 for each set, we test whether the timing (grade level) of these exclusionary consequences matter. While exclusionary discipline in all four grade levels is related to negative outcomes in column 3 of each set (which does not control for reported infraction types), the results in column 4 of each set, which condition on reported infraction types, suggest that grade nine and grade ten exclusionary discipline are associated with declines in the likelihood of college enrollment, but that exclusionary discipline in the later high school grades are not. This suggests, perhaps, that the early high school years may be an important time for setting students on the right path in terms of discipline and academic outcomes.

Table 7: College enrollment (within one year and within two years) as a function of exclusionary discipline, infractions, and student characteristics

| | Dep. Var. = College Enrollment within 1 Year | | | | Dep. Var. = College Enrollment within 2 Years | | | |
|---|--|----------------------|----------------------|----------------------|---|----------------------|----------------------|----------------------|
| | (1) | (2) | (3) | (4) | (1) | (2) | (3) | (4) |
| Total Excl. Count Grade 9-12 | -0.032*** (0.001) | -0.009*** (0.002) | | | -0.033*** (0.001) | -0.010*** (0.002) | | |
| Exclusion Count in Grade 9 | | | -0.022*** (0.002) | -0.009*** (0.003) | | | -0.025*** (0.002) | -0.011*** (0.003) |
| Exclusion Count in Grade 10 | | | -0.035*** (0.003) | -0.017*** (0.003) | | | -0.037*** (0.003) | -0.019*** (0.003) |
| Exclusion Count in Grade 11 | | | -0.044*** (0.004) | -0.002 (0.004) | | | -0.044*** (0.004) | -0.001 (0.005) |
| Exclusion Count in Grade 12 | | | -0.030*** (0.004) | -0.007 (0.005) | | | -0.027*** (0.004) | -0.005 (0.005) |
| 8th Grade Math Z-Score | 0.081*** (0.002) | 0.079*** (0.002) | 0.081*** (0.002) | 0.079*** (0.002) | 0.078*** (0.002) | 0.076*** (0.002) | 0.078*** (0.002) | 0.076*** (0.002) |
| 8th Grade ELA Z-Score | 0.063*** (0.002) | 0.061*** (0.002) | 0.063*** (0.002) | 0.061*** (0.002) | 0.065*** (0.002) | 0.063*** (0.002) | 0.065*** (0.002) | 0.063*** (0.002) |
| Male | -0.070*** (0.003) | -0.063*** (0.003) | -0.070*** (0.003) | -0.063*** (0.003) | -0.069*** (0.003) | -0.062*** (0.003) | -0.069*** (0.003) | -0.062*** (0.003) |
| FRL | -0.131*** (0.003) | -0.129*** (0.003) | -0.131*** (0.003) | -0.129*** (0.003) | -0.128*** (0.003) | -0.125*** (0.003) | -0.128*** (0.003) | -0.125*** (0.003) |
| Special Education | -0.079*** (0.005) | -0.078*** (0.005) | -0.078*** (0.005) | -0.078*** (0.005) | -0.083*** (0.005) | -0.082*** (0.005) | -0.082*** (0.005) | -0.083*** (0.005) |
| Limited English Proficiency | -0.028*** (0.008) | -0.026*** (0.008) | -0.028*** (0.008) | -0.025*** (0.008) | -0.027*** (0.008) | -0.025*** (0.008) | -0.027*** (0.008) | -0.025*** (0.008) |
| Constant | 0.144*** (0.005) | 0.138*** (0.005) | 0.144*** (0.005) | 0.138*** (0.005) | 0.139*** (0.005) | 0.133*** (0.005) | 0.139*** (0.005) | 0.133*** (0.005) |
| Indicators for race/ethnicity | Y | Y | Y | Y | Y | Y | Y | Y |
| Indicators for num. of yrs. in each grade 9-12 | Y | Y | Y | Y | Y | Y | Y | Y |
| Num. of each infraction type in grades 9-12 | | Y | | | | Y | | |
| Num. of each infraction type in each grade 9-12 | | | | Y | | | | Y |
| Observations | 103,706 | 103,706 | 103,706 | 103,706 | 103,706 | 103,706 | 103,706 | 103,706 |
| Adjusted R-squared | 0.330 | 0.336 | 0.330 | 0.336 | 0.347 | 0.353 | 0.347 | 0.353 |

Note. Indicators for number of years in each grade are separate, by grade-level. Race/ethnicity indicators include black, Hispanic, Asian, Hawaiian/Pacific Islander, Native American/Native Alaskan, and two or more races, with white as the reference group. Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

VIII. Discussion and Key Takeaways

This report analyzed a number of key student outcomes related to student discipline in the Arkansas public schools. While the data are only limited to what schools report, there are several meaningful findings from this work. We conclude with a number of key takeaways and recommendations:

- 1) There has been an increase in reporting of “other” infractions and “other” consequences over time. In 2016-17, additional reporting categories were included, but “other” infractions still represented about 38% of all infractions, and “other” consequences still represented about 19% of all consequences. The state should continue to assess whether the reporting categories reflect the current needs of the state.
- 2) There has been a decline in reported reliance on OSS, ISS, and corporal punishment over time. Expulsions and referrals to ALE have remained quite rare over the past ten years. While trends away from exclusionary discipline might indicate benefits for students, knowing more about what the “other” consequences are, which increased greatly over the time period, is important for understanding whether this represents a meaningful change for students.
- 3) Although Act 1329, passed in March 2013, prohibits the use of OSS as a response to truancy, use of OSS for truancy only declined from about 14% of all truancy cases in 2012-13 to about 7% of cases in 2016-17. In 2016-17, 76 schools reported at least five or more truancy infractions and reported using OSS in at least 10% of those cases. Many of these were concentrated in a few districts (e.g. 9 schools in the Little Rock School District and 8 schools in the Pulaski Country Special School District).
- 4) Disproportionalities by race, free- and reduced- price lunch eligibility, and special education status exist both in terms of the number of referrals for infractions of various types, as well as in the likelihood of receiving exclusionary discipline, conditional on referral for a particular type of infraction. For example, black students receive 117.6 referrals per 100 students, relative to only about 37-40 for white

students, Hispanic students, or students of other races. Then, conditional on being written up for any infraction, Black students receive OSS, expulsions, or referrals to ALE in about 25% of these cases, relative to only about 15% for students of other races.

- 5) Certain types of schools in the state are more likely to administer lengthy exclusionary punishments: schools with greater proportions of black students, high schools, and middle schools (relative to elementary schools). There also appears to have been a decline in severity used, on average, between 2014-15 and 2016-17.
- 6) There is a moderate correlation between student absenteeism and OSS days received, with the strongest correlations between grades 7 and 10. Students marked as chronically absent in those grades were about 0.5 to 0.64 more days of OSS on average, compared to those not chronically absent. This suggests that schools seeking to tackle absenteeism may consider discipline reforms as one possible solution.
- 7) Exclusionary discipline in high school (and particularly ninth grade) is associated with lower likelihood of high school graduation and lower likelihood of enrolling in college conditional on a variety of student characteristics as well as baseline achievement in eighth grade. The magnitudes of these relationships decline after controlling for the behaviors (types of infractions) reported, although there is still a small relationship detected in some cases.

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Appendix Table A: Schools that had at least 5 truancy incidents in 2016-17 of which at least 10% resulted in OSS

| School LEA | School Name | District LEA | District Name | 2015-16 | | 2016-17 | |
|------------|---------------------------------|--------------|---|----------------------------------|------------------------------------|----------------------------------|------------------------------------|
| | | | | Num. Truancy Incidents (2015-16) | Percent Resulting in OSS (2015-16) | Num. Truancy Incidents (2016-17) | Percent Resulting in OSS (2016-17) |
| 6040703 | MAUMELLE CHARTER HIGH SCHOOL | 6040700 | ACADEMICS PLUS SCHOOL DISTRICT | 8 | 12.5% | 8 | 12.5% |
| 1002010 | ARKADELPHIA HIGH SCHOOL | 1002000 | ARKADELPHIA SCHOOL DISTRICT | 42 | 0.0% | 80 | 11.2% |
| 6301003 | BAUXITE MIDDLE SCHOOL | 6301000 | BAUXITE SCHOOL DISTRICT | 5 | 0.0% | 5 | 20.0% |
| 5201002 | BEARDEN HIGH SCHOOL | 5201000 | BEARDEN SCHOOL DISTRICT | 9 | 11.1% | 20 | 15.0% |
| 401010 | LINCOLN JUNIOR HIGH SCHOOL | 401000 | BENTONVILLE SCHOOL DISTRICT | 10 | 0.0% | 9 | 11.1% |
| 4201003 | BOONEVILLE JR HIGH SCHOOL | 4201000 | BOONEVILLE SCHOOL DISTRICT | 20 | 0.0% | 14 | 14.3% |
| 6303026 | BRYANT MIDDLE SCHOOL | 6303000 | BRYANT SCHOOL DISTRICT | 9 | 0.0% | 19 | 10.5% |
| 4304004 | CABOT JUNIOR HIGH SOUTH | 4304000 | CABOT SCHOOL DISTRICT | N/A | N/A | 26 | 11.5% |
| 2402007 | CHARLESTON HIGH SCHOOL | 2402000 | CHARLESTON SCHOOL DISTRICT | 3 | 100.0% | 7 | 42.9% |
| 1201002 | CONCORD HIGH SCHOOL | 1201000 | CONCORD SCHOOL DISTRICT | 3 | 0.0% | 8 | 12.5% |
| 2301016 | RUTH DOYLE MIDDLE SCHOOL | 2301000 | CONWAY SCHOOL DISTRICT | 7 | 14.3% | 8 | 12.5% |
| 201006 | CROSSETT HIGH SCHOOL | 201000 | CROSSETT SCHOOL DISTRICT | 24 | 45.8% | 24 | 16.7% |
| 201008 | CROSSETT MIDDLE SCHOOL | 201000 | CROSSETT SCHOOL DISTRICT | 19 | 15.8% | 14 | 14.3% |
| 6701005 | DEQUEEN JUNIOR HIGH SCHOOL | 6701000 | DEQUEEN SCHOOL DISTRICT | 33 | 39.4% | 32 | 12.5% |
| 5901002 | DES ARC HIGH SCHOOL | 5901000 | DES ARC SCHOOL DISTRICT | 14 | 7.1% | 5 | 20.0% |
| 3502009 | ROBERT F MOREHEAD MIDDLE SCHOOL | 3502000 | DOLLARWAY SCHOOL DISTRICT | N/A | N/A | 9 | 88.9% |
| 802007 | EUREKA SPRINGS HIGH SCHOOL | 802000 | EUREKA SPRINGS SCHOOL DISTRICT | 4 | 0.0% | 23 | 21.7% |
| 7203020 | FAYETTEVILLE HIGH SCHOOL | 7203000 | FAYETTEVILLE SCHOOL DISTRICT | 641 | 10.3% | 347 | 10.1% |
| 6201011 | FORREST CITY HIGH SCHOOL | 6201000 | FORREST CITY SCHOOL DISTRICT | 48 | 52.1% | 61 | 55.7% |
| 4603010 | FOUKE HIGH SCHOOL | 4603000 | FOUKE SCHOOL DISTRICT | 7 | 0.0% | 6 | 16.7% |
| 4603011 | PAULETTE SMITH MIDDLE SCHOOL | 4603000 | FOUKE SCHOOL DISTRICT | 5 | 40.0% | 5 | 60.0% |
| 3002009 | GLEN ROSE HIGH SCHOOL | 3002000 | GLEN ROSE SCHOOL DISTRICT | 2 | 0.0% | 6 | 16.7% |
| 6602047 | GREENWOOD FRESHMAN CENTER | 6602000 | GREENWOOD SCHOOL DISTRICT | N/A | N/A | 7 | 14.3% |
| 6602043 | GREENWOOD HIGH SCHOOL | 6602000 | GREENWOOD SCHOOL DISTRICT | 32 | 0.0% | 20 | 10.0% |
| 2304022 | GUY-PERKINS HIGH SCHOOL | 2304000 | GUY-PERKINS SCHOOL DISTRICT | 7 | 0.0% | 7 | 14.3% |
| 203017 | HAMBURG MIDDLE SCHOOL | 203000 | HAMBURG SCHOOL DISTRICT | 15 | 6.7% | 7 | 14.3% |
| 2903011 | YERGER JUNIOR HIGH SCHOOL | 2903000 | HOPE SCHOOL DISTRICT | 20 | 25.0% | 36 | 38.9% |
| 6004009 | JACKSONVILLE HIGH SCHOOL | 6004000 | JACKSONVILLE NORTH PULASKI SCHOOL DIST. | N/A | N/A | 167 | 27.5% |
| 6004008 | JACKSONVILLE MIDDLE SCHOOL | 6004000 | JACKSONVILLE NORTH PULASKI SCHOOL DIST. | N/A | N/A | 161 | 21.7% |
| 903018 | LAKESIDE HIGH SCHOOL | 903000 | LAKESIDE SCHOOL DIST(CHICOT) | 17 | 41.2% | 18 | 16.7% |
| 2606043 | LAKESIDE MIDDLE SCHOOL | 2606000 | LAKESIDE SCHOOL DIST(GARLAND) | 19 | 0.0% | 9 | 22.2% |
| 3810027 | WALNUT RIDGE HIGH SCHOOL | 3810000 | LAWRENCE COUNTY SCHOOL DISTRICT | 37 | 21.6% | 33 | 18.2% |
| 6001001 | CENTRAL HIGH SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 5 | 100.0% | 11 | 100.0% |
| 6001077 | CLOVERDALE MIDDLE SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | N/A | N/A | 13 | 100.0% |
| 6001002 | HALL HIGH SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 27 | 100.0% | 37 | 100.0% |
| 6001013 | HENDERSON MIDDLE SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 5 | 100.0% | 13 | 100.0% |
| 6001063 | J.A. FAIR HIGH SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 21 | 100.0% | 14 | 100.0% |
| 6001062 | MABELVALE MIDDLE SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 3 | 100.0% | 7 | 100.0% |
| 6001003 | MANN MAGNET MIDDLE SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 7 | 100.0% | 9 | 100.0% |
| 6001064 | MCCLELLAN MAGNET HIGH SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 78 | 100.0% | 41 | 100.0% |

Appendix Table A Cont'd.: Schools that had at least 5 truancy incidents in 2016-17 of which at least 10% resulted in OSS

| School LEA | School Name | District LEA | District Name | 2015-16 | | 2016-17 | |
|------------|-----------------------------------|--------------|--|----------------------------------|------------------------------------|----------------------------------|------------------------------------|
| | | | | Num. Truancy Incidents (2015-16) | Percent Resulting in OSS (2015-16) | Num. Truancy Incidents (2016-17) | Percent Resulting in OSS (2016-17) |
| 6001005 | PARKVIEW MAGNET HIGH SCHOOL | 6001000 | LITTLE ROCK SCHOOL DISTRICT | 8 | 100.0% | 13 | 100.0% |
| 4712044 | MANILA HIGH SCHOOL | 4712000 | MANILA SCHOOL DISTRICT | 4 | 0.0% | 6 | 33.3% |
| 1804014 | MARION JUNIOR HIGH SCHOOL | 1804000 | MARION SCHOOL DISTRICT | 11 | 27.3% | 6 | 50.0% |
| 5604018 | MARKED TREE MIDDLE SCHOOL | 5604000 | MARKED TREE SCHOOL DISTRICT | 9 | 0.0% | 11 | 45.5% |
| 7403013 | MCCRORY HIGH SCHOOL | 7403000 | MCCRORY SCHOOL DISTRICT | 13 | 23.1% | 5 | 20.0% |
| 1611041 | NETTLETON JUNIOR HIGH SCHOOL | 1611000 | NETTLETON SCHOOL DISTRICT | 23 | 0.0% | 10 | 10.0% |
| 3005030 | OUACHITA HIGH SCHOOL | 3005000 | OUACHITA SCHOOL DISTRICT | 3 | 0.0% | 6 | 33.3% |
| 2404017 | OZARK HIGH SCHOOL | 2404000 | OZARK SCHOOL DISTRICT | 18 | 11.1% | 12 | 33.3% |
| 407703 | PEA RIDGE MANUF. & BUSINESS ACAD. | 407000 | PEA RIDGE SCHOOL DISTRICT | 9 | 0.0% | 12 | 16.7% |
| 3505044 | JACK ROBEY MIDDLE SCHOOL | 3505000 | PINE BLUFF SCHOOL DISTRICT | 50 | 80.0% | 31 | 71.0% |
| 3505042 | PINE BLUFF HIGH SCHOOL | 3505000 | PINE BLUFF SCHOOL DISTRICT | 662 | 1.4% | 60 | 73.3% |
| 6103010 | POCAHONTAS HIGH SCHOOL | 6103000 | POCAHONTAS SCHOOL DISTRICT | N/A | N/A | 5 | 20.0% |
| 5804014 | POTTSVILLE HIGH SCHOOL | 5804000 | POTTSVILLE SCHOOL DISTRICT | 15 | 6.7% | 23 | 73.9% |
| 6003095 | CLINTON ELEMENTARY SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 1 | 100.0% | 9 | 22.2% |
| 6003120 | FULLER MIDDLE SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 112 | 17.9% | 17 | 29.4% |
| 6003102 | HARRIS ELEMENTARY SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 1 | 100.0% | 9 | 44.4% |
| 6003127 | JOE T. ROBINSON HIGH SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 377 | 8.5% | 414 | 13.8% |
| 6003151 | MAUMELLE HIGH SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 315 | 18.1% | 261 | 20.7% |
| 6003149 | MAUMELLE MIDDLE SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 65 | 6.2% | 56 | 14.3% |
| 6003108 | OAK GROVE ELEMENTARY SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 25 | 12.0% | 16 | 31.3% |
| 6003125 | WILBUR D. MILLS HIGH SCHOOL | 6003000 | PULASKI COUNTY SPECIAL SCHOOL DISTRICT | 641 | 11.1% | 453 | 15.2% |
| 6053703 | PREMIER HIGH SCHOOL OF LR | 6053700 | RESPONSIVE ED SOL. PREMIER HIGH SCHOOL OF LR | 1 | 100.0% | 8 | 100.0% |
| 6054703 | QUEST MIDDLE SCHOOL OF LR | 6054700 | RESPONSIVE ED SOL. QUEST MIDDLE SCHOOL OF LR | 22 | 45.5% | 23 | 56.5% |
| 7307032 | RIVERVIEW HIGH SCHOOL | 7307000 | RIVERVIEW SCHOOL DISTRICT | 74 | 32.4% | 55 | 16.4% |
| 406703 | SILOAM SPRINGS HS CONV. CHARTER | 406000 | SILOAM SPRINGS SCHOOL DISTRICT | 173 | 13.3% | 151 | 10.6% |
| 406049 | SILOAM SPRINGS MIDDLE SCHOOL | 406000 | SILOAM SPRINGS SCHOOL DISTRICT | 7 | 28.6% | 7 | 28.6% |
| 1507037 | MORRILTON JUNIOR HIGH SCHOOL | 1507000 | SOUTH CONWAY COUNTY SCHOOL DISTRICT | 4 | 0.0% | 16 | 12.5% |
| 7207062 | HAR-BER HIGH SCHOOL | 7207000 | SPRINGDALE SCHOOL DISTRICT | 12 | 41.7% | 15 | 33.3% |
| 104025 | STUTTGART HIGH SCHOOL | 104000 | STUTTGART SCHOOL DISTRICT | 42 | 4.8% | 38 | 10.5% |
| 4605024 | COLLEGE HILL MIDDLE | 4605000 | TEXARKANA SCHOOL DISTRICT | 15 | 6.7% | 31 | 12.9% |
| 4605703 | WASHINGTON ACADEMY | 4605000 | TEXARKANA SCHOOL DISTRICT | 13 | 100.0% | 8 | 100.0% |
| 1705034 | VAN BUREN FRESHMAN ACADEMY | 1705000 | VAN BUREN SCHOOL DISTRICT | N/A | N/A | 11 | 27.3% |
| 3509066 | COLEMAN ELEMENTARY SCHOOL | 3509000 | WATSON CHAPEL SCHOOL DISTRICT | 3 | 0.0% | 9 | 11.1% |
| 3509067 | WATSON CHAPEL HIGH SCHOOL | 3509000 | WATSON CHAPEL SCHOOL DISTRICT | 126 | 8.7% | 136 | 37.5% |
| 3509068 | WATSON CHAPEL JR. HIGH SCHOOL | 3509000 | WATSON CHAPEL SCHOOL DISTRICT | 17 | 17.6% | 114 | 11.4% |
| 1803703 | ACADEMIES OF W. MEMPHIS CHARTER | 1803000 | WEST MEMPHIS SCHOOL DISTRICT | 11 | 100.0% | 5 | 100.0% |

Appendix B: Analytic methods for two-stage School Severity Index

To assess whether certain types of schools tend to assign longer punishments for similar types of infractions, we use a two-stage residuals analysis approach. In the first stage, we predict the number of days of exclusionary discipline as a function of factors related to a particular disciplinary incident that might reasonably predict the type (exclusionary or not) and length of consequence received. In this first stage, we do not include student demographic information other than grade level, which could be associated with the type or severity of consequence used.

The first stage model predicts days punished as the following function:

$$DaysPunished_i = f(\tau_i, \phi_i, \lambda_t, \alpha_i, \varepsilon_i)$$

where i indexes at the disciplinary incident level, $DaysPunished_i$ is the total number of days of punishment, τ_i is a vector of indicators for the 17 infraction types, ϕ_i is a vector of indicators for whether the infraction was the first, second, third, etc., for that student that year (a total of 10 indicators for 1-9 and 10 or more), λ_t is a vector of school-year indicators for 2015-16 and 2016-17, with 2014-15 as the reference group, α_i is a vector of grade-level indicators, and ε_i is the infraction-level idiosyncratic error (clustered at the student level).

We estimate this model using three different definitions of “days punished” to test the robustness of these results to summing days across the following categories of consequences:

1. OSS and expulsions
2. OSS, expulsions, and referrals to ALE
3. OSS, expulsions, referrals to ALE, and ISS

In addition, we use two approaches to deal with incidents in which the consequence days were not reported; we impute the mean or the modal number of days for that consequence type.

After estimating each of these six models, in each case, the residuals generated by the model are averaged at a school-by-year level to produce a measure of whether a school, on average, gave out longer punishments (residuals greater than 0) or shorter punishments (residuals less than 0), relative to the state average, for a similar type of infraction for a student in the same grade with a similar number of past disciplinary infractions. We refer to these six different residual types as various measures of a School Severity Index (SSI).

In the second stage, we predict the SSI as a function of school-level demographic characteristics to assess which school characteristics are associated with disciplinary practices:

$$SSI_{st} = f(X_{st}, \lambda_t, \varepsilon_{st})$$

Where s indexes at the school level, X_{st} is a vector of school level characteristics (log of enrollment, an indicator for open-enrollment charter schools, indicators for middle, high school, or other school grade-level types (with elementary schools as the reference group), and the percent of the student population that is FRL-eligible, percent of students by race, percent

receiving special education services, percent limited English proficient (LEP), λ_t is vector of school-year indicators, and ε_{st} is the school-level idiosyncratic error.